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1	APPEARANCES
2	FOR CHEMICAL BANK: CARL HAGENS, ESQ.
3	Betts, Patterson & Mines
4	FOR CLASS PLAINTIFFS: LEONARD SIMON, ESQ.
5	Milberg, Weiss, Bershad
6	Specthrie & Lerach
7	FOR WPUG: DONALD S. COHEN, ESQ.
8	Gordon, Thomas, Honeywell,
9	Malanca, Peterson & Daheim
10	FOR SUPPLY SYSTEM: JAMES. L. STENGEL, ESQ.
11	Donovan, Leisure, Newton
12	& Irvine
13	FOR LBYTH: THOMAS THEISEN, ESQ.
14	MARGARET SUNDBERG, ESQ.
15	Williams, Kastner & Gibbs
16	
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1
              IT IS HEREBY STIPULATED AND AGREED, by and
 2
    between the attorneys for the respective parties
 3
    hereto, that the sealing, filing and certification
    of the within deposition be, and the same hereby
 4
 5
    are, waived (consistent with the order on
    confidentiality dated February 3, 1984); and that
 6
 7
    said deposition may be signed and sworn to before
    any officer authorized to administer an oath, with
 8
    the same force and effect as if sworn to before an
 9
    officer of this court.
10
11
    Whereupon,
12
                   WALLACE L. TIMMENY,
13
    having been first duly sworn, was called as a
14
    witness herein and was examined and testified as
15
    follows:
16
17
                   EXAMINATION
    BY MR. SIMON:
18
              Good morning, Mr. Timmeny. Could you
19
    state your name and address for the record.
20
              My name is Wallace L. Timmeny. My home
21
    address is 8220K, Annandale, Virginia, A N N A N D A
22
    L E, Virginia. The zipcode is 22003.
23
              My professional address, if you want that.
24
   is 1627 Eye Street, that's E Y E, Washington, D.C.
25
```

```
20006.
 l
 2
         Q.
              By whom are you employed?
 3
              I am employed, if employed is the right
 4
    word, I am a partner in the law firm of McGuire
 5
    Woods Battle & Booth in Washington.
 6
         Q.
              Do you have any other occupation or
 7
    employment or anything else that brings you
    remuneration of any kind other than McGuire Woods?
 8
 9
         À.
              Yes. I am an adjunct professor of law at
10
    the, presently, at the American University School of
11
    Law in Washington, D.C.
12
              What course or courses do you presently
13
    teach?
14
              I am about to teach a course in securities
    regulation.
15
16
         Q.
              What courses have you taught in the past,
    if any?
17
18
         Α.
              Well, I taught as an adjunct pretty much
19
    for the last 10 years and the courses have all been
20
    either basic securities regulation courses or
    securities enforcement courses.
21
22
              And how long have you been at the AU, did
23
    you start there?
```

but whatever. Just starting at AU this next month,

24

25

One year I did a business planning course,

```
1
         Q.
              Previously were you at George Mason?
              I was at George Mason, and also -- while
2
   at George Mason for a couple of years I also taught
3
    at Georgetown University School of Law as an adjunct.
5
              Is there any other employment that you
    presently are involved in or any other things you
6
    presently are involved in which bring you
 7
    remuneration of any kind?
8
              No.
              I take it your work in this case is part
10
    of your employment with or your partnership with
11
    McGuire Woods, is that correct?
12
              That's right.
13
         Α.
              McGuire Woods bills the defendants in this
14
    case for your services?
15
              That's right.
16
              At what rate are your services billed for
17
         Q.
    this case?
18
              At $175 an hour.
         A.
19
               At what rate do you charge for other legal
20
         Q.
    work that you do with McGuire Woods?
21
               Generally $200 an hour.
22
          Α.
         MR. SIMON: Do we have bills reflecting Mr.
23
    Timmeny's work in this case?
24
                           I have the -- I have copies of
               MR. COHEN:
25
```

the bills that we have.

They are not complete and we are attempting to find the other ones, but these are the -- I think there may be two missing, at least that's what it seems to be.

I should make one clarification on one of these bills if you are going to introduce them in any way. The last one dated April 12, 1988, you'll see at the bottom right there is a scoring through of one figure and then a typed line Payments Received of a certain amount. Those figures were put in by a secretary in our office. The bill was received but there had been money already paid and so the secretary was instructed to make this change in coordination with McGuire Woods just to have an accurate portrayal of what had been paid and what was due at that time. It doesn't change any of the basics of the bill, but that's not from Mr.

Timmeny's office, that hatch mark stuff.

MR. SIMON: And Don, you believe there are two more bills and that would give us a complete set?

MR. COHEN: I think so and the only reason

I think that is there are references on a couple of
these bills to two different bills that are not
included in this group, and they may have been

either temporarily or permanently lost in the shuffle between our office and Donovan Leisure and we are trying to track that down. We just realized that late yesterday afternoon. All the bills would be of the same basic format, though.

- Q. As a general practice does your firm bill for this engagement on a monthly basis?
 - A. Yes.

MR. SIMON: It would appear to me there may be more than two bills missing but that ought to be a relatively easy thing to check. We'd like to see the bills before the deposition is over.

- A. Let me clarify one point. The firm as a general practice bills monthly. Sometimes if I have bills that are minor, you know, very low amount, I might hold the bill and not send it out for the month as a convenience to the clients so they don't have to go through bookkeeping procedures for \$50 or something.
- Q. Do you recall whether bills have generally been sent on a monthly basis for this matter since your engagement began?
- A. Yes, but I think I probably held back a few that were pretty low and included them in the next month.

- Q. Could you describe for us generally the nature of your practice at McGuire Woods at this time?
- A. At this time generally I am involved in a securities practice. The emphasis is on SEC enforcement work, and in addition I would call it a counseling practice with respect to securities matters for various clients, and some related litigation, 10(b)5 type litigation.
- Q. I take it from the way you answered the question that litigation is a relatively small part of your practice, is that a fair statement, other than SEC enforcement work?
- A. It's certainly less than half, less than half. I wouldn't say a small part of it, no. I mean, if you lump litigation, if you include in litigation, for example, defense of SEC disjunctive actions and the like litigation can be a fairly large part of what I do.
- Q. Do you do what would commonly be called securities transactional work?
- . A. Some.

Q. Could you give us an example or a
description of the kinds of transactional work that
you do?

```
A. Private placement work, and that would include various kinds of issuers. I won't try to go through all that but various issuers. For example, investment partnerships and then the issuers such as real estate syndication, various real estate partnerships, some transactional work related to the issuance of municipal bonds.
```

- Q. For what clients have you done municipal bond-related work?
- A. For authority-type clients. We represent, for example, the Industrial Development Authority of Alexandria, and some water and sewer authorities in the region, and we do work for them, and I have been involved in some projects for them.
- Q. Did any of those projects include the public offering of securities?
- 17 A. Yes.

- Q. Could you please list for us all of the public offerings of municipal securities that you recall working on?
 - A. In private practice?
- 22 Q. Right.
 - A. Most recently I worked on two waste energy projects for the Industrial Development Authority of Alexandria, it was a \$75 million offering in, I

l think it was 1985.

Another one pretty much a roll over of the same transaction in 1986.

Prior to that time I think the best way to describe this is that during my private practice experience at Kutak, Rock and Huie I worked almost exclusively -- not exclusively but a great deal of my practice was limited to municipal securities offerings, almost the whole time I was there, and I couldn't begin to list the number of offerings that I worked on.

- Q. Maybe we could break it down.
- A. And I worked on a lot of offerings when I

 Was with Bracewell & Patterson.
 - Q. Break it down firm by firm and at least get a generic description. It will be a little easier.

Is the Industrial Development Authority of Alexandria matter the only public offering of municipal securities that you recall working on at McGuire Woods?

A. No. I also worked on a waste energy project in a special context, it was in the defense of an SEC investigation, and I spent a lot of time on a municipal -- an issuance of municipal

```
securities in that context.
 2
         Q.
              What was the issuer there, was that the
 3
    same issuer?
 4
              No, no. It was an issuer in New England.
 5
         0.
              What's the name?
 6
              It was, I think it was the Rhode Island
 7
    Industrial Development Authority or something of
    that sort.
 8
 9
              And there was an SEC investigation of the
    disclosures of that issuer?
10
11
              That's right.
         A.
12
              Your role was that McGuire Woods
13
    represented the issuer in the SEC --
              I represented the bond counsel in the SEC
14
15
    investigation.
16
         Q.
              Who was bond counsel?
17
              MR. COHEN: Excuse me for just a second.
    I want to ask Mr. Timmeny off the record whether
18
19
    there are any confidentiality problems involved in
20
    this. Off the record just for a moment.
              (Conference held between witness and
21
    counsel out of the hearing of the reporter.)
22
              I would think that it wouldn't be
23
    appropriate for me to name the client in that
24
    instance because the SEC investigation was nonpublic.
25
```

- 0. There was no -- excuse me. There was no enforcement proceeding filed?
 - A. That's right, that's right.

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MR. COHEN: It's not a firm involved in this litigation in any way.

- That was going to be my next question. Q. The firm has no connection with this case that you are aware of?
 - Not at all, not at all. Α.
- ٥. In that matter were you one of several McGuire Woods attorneys involved in the matter?
- I was probably the only attorney from the A. firm involved in the matter. I may have had some associate support at some point. I don't recall. It was unlikely. And the other point I should make is I started that representation with Boothe Pritchard & Dudley which is a firm that merged into McGuire Woods, so when you say -- when I say it's McGuire Woods I am including my stint at Boothe Pritchard & Dudley.
 - Q. Did you have co-counsel in that

```
1
    representation, firms other than Boothe Pritchard
    or McGuire Woods?
 2
 3
         A.
              Representing the client that I represented?
 4
              Yes.
 5
         Α.
              No.
 6
         Q.
              Was the issuer or any other party subject
 7
    to an SEC enforcement complaint in that matter?
 8
              Not that I recall.
         A.
              Let's go through your background so it's a
 9
10
    little clearer what we are talking about when you
    refer to the various law firms.
11
12
              You graduated from law school when?
13
              1964.
         A.
14
              And from there you went to work at the SEC?
15
              No; I went to work in the legal department
16
    of Allstate Insurance in New York City.
17
         Q.
              How long were you there?
18
         A.
              A little more than a year, I think.
19
              What kind of work did you do there?
20
              Litigation, litigation-related work I
21
    should say.
22
              And what was your next position?
         Q.
23
              Then I went to the SEC.
         Α.
                                         That was in
24
    November of 1965.
25
              And how long in total were you with the
```

```
SEC?
 1
 2
              14 years.
         Α.
 3
         Q.
              What was the nature of the first position
    you had there?
 4
 5
              I was an attorney in the -- trial attorney
 6
    in the office of criminal reference and special
 7
    proceedings.
8
         Q.
              How long did you hold that position?
              I think until about late '67.
 9
         Α.
10
         Q.
              Describe for us generally the nature of
    your responsibilities in that position.
11
12
              I did trial work in administrative
         Α.
    proceedings brought by the SEC against the regulated
13
14
    entities, and I worked on what we called criminal
    reference matters, criminal reference reports, and
15
16
    worked with the U.S. attorney's office primarily in
    the Southern District, Southern District of New York,
17
    on criminal matters.
18
19
              When you used the words "regulated
20
    industries" in answering my question --
21
              Regulated entities.
         Α.
22
              Regulated entities.
         Q.
23
              -- what did you mean?
24
              Broker/dealers.
         Α.
              Anything else fall within the category of
25
         Q.
```

regulated entities? 1 2 Later, but not at that time. And what was your next position at the SEC? 3 Around 19 -- late '67 I went to work in 4 Α. 5 the division of corporate regulation as a trial 6 attorney, and there the focus of the work was --7 were investment companies. It's '40 Act work, in short, 1940 Act, and I did investigative and related 8 9 litigation work in that unit for about two years, I quess, 18 months, two years. 10 11 Q. Investment companies would be mutual funds and the like? 12 13 Yes, uh-huh, that's right. Α. What was your next position at the SEC? 14 Q. Around 19-- late '68 or early '69 I became 15 the legal assistant to commissioner Hugh Owens. 16 17 Q. OWENS? Yes, that's correct, first name was Hugh, 18 19 HUGH. 20 Q. How long did you hold that position? A little more than a year. 21 22 Q.

And what were your responsibilities in

23 that position?

24

25

Basically to review all the recommendations that were made by the operating divisions and the general counsel's office and to give an independent analysis and recommendation to the commissioner on all these recommendations, and in addition to review and write commission opinions with respect to litigation before the commission in its adjudicatory capacity, and to review for the commissioner and to make a recommendation to the commissioner of all the registration statements that were at that time declared effective by the SEC under the '33 act.

That was a time in the commission's history when the commission approved every registration statement as opposed to delegating that authority to the division of corporate finance, so the legal assistants were charged with preparing an independent analysis of the disclosures in the registration statements and discussing it with the commissioners before the commissioners voted on approval.

Q. Now, up to this point, up to that point in your career, up to the time you finished your stint as legal assistant to Commissioner Owens, what exposure, if any, had you had to securities work relating to municipal bonds specifically?

A. None.

```
1
         Q.
              What was the next position you had at the
 2
    SEC?
 3
         Α.
              Next I was appointed the assistant
    director in the division of trading and markets, and
 4
 5
    specifically I was in charge of the office of
 6
    criminal reference and special proceedings. That
 7
    was the unit that I had started in when I first went
 8
    to the commission.
 9
         Q.
              But at this point you were the assistant
10
    director?
11
              Yes.
12
         Q.
              How long did you hold that position,
13
   approximately what years?
14
         A.
              About three, I think, three or four.
15
    think three.
```

- Q. And was there any involvement with municipal bonds in that position?
- A. Yes, substantial involvement.

17

18

21

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- 19 Q. Could you please describe that generally 20 for us?
 - A. Sometime in late '70 or maybe early '71, I can't remember which, I read an article about bond dealers in Memphis, it was in the Wall Street

 Journal, and it described the practices of the bond dealers in Memphis, sales practices. And I took

1 that article and I suggested to my then boss, Stanley Sporkin, who was then associate director I 2 3 think of the division of trading and markets, that it would be appropriate for me to look into this 4 5 area of activity and to make a recommendation as to whether we should have some sort of enforcement 6 7 program in the area. He suggested, he thought that 8 was a good idea, so I studied the area, took a trip 9 through Memphis and some other spots in the south 10 and was taken for a tour of some broker/dealers and 11 whatnot who were essentially municipal securities dealers, and I returned to Washington and I 12 13 suggested to Mr. Sporkin and to his boss, the director of the division, Irving Pollack, that we 14 15 should have an enforcement program dealing with municipal securities, and they agreed, and they said 16 17 fine, they put me in charge of it. So from that point on through the rest of my stint in the 18 division of enforcement I was in charge of the SEC's 19 program with respect to municipal securities. 20 21 And we devoted -- I devoted heavy resources to the project, heavy in the sense 22

And we devoted -- I devoted heavy resources to the project, heavy in the sense considering we had limited resources overall, and basically diverted the people who would normally have been working on criminal reference matters into

23

24

municipal securities projects and developed the municipal securities enforcement program.

- Q. Prior to the time you read this article and followed up on it what activity had the SEC undertaken, if any, with regard to municipal securities?
- A. Almost none. I was familiar with one enforcement proceeding, I think, at the SEC, and that's involving a new issue of municipal securities maybe in 1967, but not much more than that.
- Q. What did that 1967 investigation involve, do you recall?
- A. I don't remember offhand. It was an action, an administrative action against a major warehouse in connection with the sale of municipal securities.
- Q. What was it about the Wall Street Journal article or the practices that you became aware of shortly thereafter which caused you to recommend to Mr. Sporkin and others that further activity be undertaken in the municipal area?
- A. Well, I thought from reading the article that what was described were essentially the boiler room practices pratty much stamped out in the securities business in other respects in the '50s

and '60s, early '60s.

- O. Was the focus of your attention at that time on potentially fraudulent or improper sales practices by brokers rather than conduct by issuers and those affiliated with the issuers?
- A. Initially it was very much on the sales practices, that's right, but it didn't stay there.
- Q. I take it that a time came when the SEC's involvement in municipal securities broadened to include something other than the conduct of brokers, is that correct?
 - A. That's right.
 - O. When did that occur?
- A. Well, it was very shortly after we got into this area.

We used to employ what we called an access strategy, and we began to look at the conduct of the professionals in the business who were -- who assisted promoters and whatnot in bringing issues to market, and in that context we began to focus on the activities of bond counsel with respect to certain issues, of course the investment bankers and underwriters, and as that shift took place, when we started to look at certain transactions the shift went from sales practices over into the new issue

- Q. Did a time come when there was a separate division or subdivision or office set up at the SEC to specialize in municipal securities?
- A. Yes.

- Q. And when was that?
- A. Well, de facto it was in -- when I did it in, I'm going to say '71 or '2, but we actually went through it in terms of the organizational structure and for budget purposes, in other words we actually put a label on the unit that way, somewhat later.

 It might have been '74, it might have been '77. I'm not sure.

There came a time when I was an associate director of the division and part of my title at that point was associate director in charge of criminal reference, special proceedings, municipal securities, so forth and so on, and then somewhere again in about I think between '74 and '77 we actually appointed an assistant director for

1 municipal securities and put a unit under him with a 2 couple of branches. 3 Do I understand correctly then that the division you had previously been involved with 4 5 underwent a name change in which the term "municipal securities" was added to the name? 6 7 Not the division, but a unit within the Α. 8 division. 9 Q. A unit, sorry. And that occurred sometime between '74 and '77? 10 11 A. Roughly. 12 Q. Were you the director or assistant director of that unit? 13 14 Well, it was under me. By that point I Α. 15 had become an associate director of the division and 16 it was one of the units underneath, you know, in my 17 area of supervision. 18 Did you go from being assistant director 19 to being associate director of the division? 20 Α. That's right. 21 When did that occur? Q. 22 A. I think about '74. 23 Q. And for how long did you hold the position

About three years, until about '77.

associate director of the division?

24

During that period of time, '74 to '77, Q. how much of your time or responsibilities were taken 2 up with municipal securities matters? A substantial amount.

More than half?

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We were very busy at that point on A. municipal securities matters. We actually undertook to advance a legislative program in about '75 and I was busy at that time not only selecting cases for investigation and pursuing investigation and pursuing litigation, but also in working up a legislative approach, testimony and hearings on the proposed bill, and a lot of dealings with the industry, the municipal securities industry in terms of what an appropriate bill would be and the shape that it should take. So a very, very substantial portion of my time from '74 to '77 was devoted to municipal securities.

We also did the New York City investigation in that period.

Q. I was going to ask you about that. was your role in the New York City investigation?

Initially the investigation was conducted Α. out of the New York regional office, and I coordinated the activities of the New York regional office with the home office and pretty much kept abreast of what they were doing. And we made suggestions from the home office as to, you know, go in this direction or don't go in that direction, but it was very much in the New York regional office of investigation. And then eventually we got to the point where the home office dispatched a team to New York to pull the investigation together and to write a report that was published by the commission on the sale of the New York City securities, and I was involved in that activity, too.

- You were involved in the writing or the Q. finalization of the report?
 - Yes, uh-huh. Α.

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- What was your role in the report; were you Q. the final --
- Α. No. The final arbiter at that point in most respects was Mr. Sporkin, and my role was to pretty much function on the section of the report dealing with bond counsel.
- Q: Would it be fair to say, Mr. Timmeny, that as a result of the New York City investigation that disclosure standards in the municipal bond industry were enhanced?
 - I think the investigation and the report

had a significant effect on disclosure in the industry, yes.

ŧ.

- Q. I take it that effect was one -- was a positive one?
 - A. I think it was positive, yes.
 - Q. Toward better disclosures?
- A. Yes. In the New York City instance it had nowhere to go but up.
- Q. What about as a general matter, my question was really directed toward municipal securities in general, would it be fair to say that your judgment at the time was that disclosures in the municipal securities area generally should be improved?
- would go back to '75, '76, in that range, and very much as you say with respect to the New York City report there was a reaction to what the SEC was doing. And the reaction was generally to heighten the awareness of the professionals who were engaged in the process to the need for improved disclosure. But I'd say that it's hard to say exactly, I mean I couldn't put myself in the position of saying exactly how everyone reacted to the New York City report and other things that the SEC were doing, but

б

I got to be a speaker frequently at PLI programs and other seminars, ALI-ABA type seminars, ALI-ABA type seminars on municipal securities. And there was a very, very heightened awareness I think on the part of professionals in this whole area of disclosure in the municipal arena. It had gone from a point where in, say, '75 there were arguments being made that no disclosure documents were even necessary in some instances, to the point where in '77 people were beginning to focus on the need for improved disclosure.

And in fact the MFOA, that's the Municipal Finance Officers Association, was beginning to put out guidelines then to enhance or increase the ability of the issuers to come up with good disclosure.

Q. To what extent was the focus of the New York City investigation on the professionals as against the issuer?

A. Well, the investigation was really broken down into several parts. Part of the focus was clearly on the underwriters; part of the focus was clearly on bond counsel; part of the focus was on the role of the rating agencies; part of the focus was on the role of the officials of the issuer, the

1.

б

city; part of the focus was on the, really wasn't on the accountants as much as on the, just the accounting generally as it related to the New York City investigation.

- Q. What was the next position you had at the SEC?
- A. I was the deputy director of the division under Mr. Sporkin from '77 to '79.
- Q. Deputy director of the division of enforcement?
- A. Yes. What happened was that in -- under Chairman Casey, William Casey, the division of trading and markets was split into two divisions. The division of trading and markets where I had been assistant director of the division became the division of enforcement, and the market function, if you will, the market regulation function of the division of trading and markets became the division of market regulation. So we had a name change and a structure change so that by '73, I'd say, we were the division of enforcement. So when I'm giving you titles, I was assistant director, associate director and deputy director for the division of enforcement from '77 to '79.
 - Q. What were your responsibilities in that

role?

A. We were pretty much responsible for everything that the division did, you know, as a function as a deputy to Mr. Sporkin.

- Q. To what extent were you involved in municipal securities issues during that period of time?
- A. Pretty much the same extent. We had a vigorous municipal securities program, and it was under my direct supervision, all those issues generally -- not generally. They all came to me. I handled all that stuff.
- Q. When you say a vigorous municipal securities program, give us an idea of what kinds of activities you are talking about there.
- A. Well, the division would have conducted investigations and brought follow-up litigation with respect to problem areas.

By this point the '75 amendments had been enacted to the '34 Act, that's the Securities and Exchange Act of 1934, and municipal securities dealers were subject to regulation.

Q. Prior to the 1975 amendments municipal securities dealers had not been subject to regulation?

```
That's right. The only thing they were
 1
         Α.
    subject to, at least in the eyes of the Securities
 2
 3
    and Exchange Commission, would have been the
    anti-fraud provisions, and in the eyes of some
 4
 5
    municipal securities dealers they weren't even
    subject to the anti-fraud provisions. That debate
 6
 7
    was ended quickly.
              What about municipal securities issuers,
 8
         Q.
 9
    were they subject to SEC regulation prior to 1975?
10
              MR. COHEN: Excuse me, hold on just for a
11
    second.
12
              (Discussion off the record.)
13
              MR. COHEN: Go ahead.
              If I recall your question correctly --
14
         A.
15
         0.
              We can read it back.
              THE WITNESS: Let's read it back.
16
17
              (Record read as requested.)
18
         A.
              No.
19
              Were they subject to SEC anti-fraud
20
    enforcement proceedings prior to 1975?
21
              Well, you've got a couple of concepts
         Α.
    flipped in there. Your question really doesn't make
22
23
    sense, try it again.
```

municipal issuers of securities subject to being

I'll try to do better. Prior to 1975 were

24

- Do you recall whether that was, that view
- A. Yes.

15

16

17

18

21

22

23

- And what about post 1975, I take it it was still the SEC's view that issuers were subject to suit under section 10(b)?
 - Α. That's correct.
- 19 And under section 17(a) of the '33 Act as 20 we11?
 - Α. That's correct.
 - And was there continuing debate from the Q. issuers or others as to whether that was true or was the debate now over?
- 25 I'm not going to ask you to define the Α.

term "debate," I mean there is certainly -- to my knowledge there was some issuers who would have questioned that.

- Fewer than prior to 1975? ο.
- That's hard to say. I don't know. Α.
- Q. All right.

1

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- The '75 amendments really went to Α. securities dealers, as I said, as opposed to issuers, but there was sufficient enforcement activity, I think, in the period '73 on, '73 on that -- where the commission advanced its position that they could sue an issuer.
- Q. What's the first case in which you recall the commission advancing its position that it could sue a municipal issuer?
 - It might have been right here in Seattle. A.
 - Tell us about it.
- There was a public utility district issue somewhere around here, it was called Whatcom County, and I believe -- I'm not sure but I think the commission sued the district and its officials in an enforcement case, and at about the same time, this would have been, I'm going to say '75, '76, the commission also sued a public utility district in Texas, San Antonio Municipal Utility District No. 1,

```
and I recall -- well, I think those were at least
 1
    two cases where the commission sued an issuer at
    that time.
 3
              During your time at the commission I take
         Q.
 4
    it you had no involvement in any matter relating to
 5
    the Washington Public Power Supply System, is that
 6
 7
    correct?
              That's correct.
         Α.
 8
              Do you recall having any involvement in
 9
         Q.
10
    any matter relating to any of the members of the
11
    Washington Public Power Supply System or the
12
   participants in Projects 4 and 5°
13
         Α.
              Not to my knowledge.
         Q.
14
              Did you leave the commission in 1979?
15
         A.
              I did.
              And what did you next do?
16
         Q.
17
         Α.
              I went with the Washington office of the
18
    law firm of Bracewell & Patterson.
19
         Q.
              What was your position at Bracewell &
20
   Patterson when you started work there?
21
              I was a partner in the Washington office.
         A.
22
         Q.
              How long were you with that firm?
23
              About 18 months, I think a little less
         A.
24
   than 18 months.
```

What was the nature of your practice with

25

Q.

```
Bracewell?
 1
              I guess it pretty much had two components.
 2
   I represented a regional broker/dealer in connection
 3
   with municipal securities transactions, and I did
 4
    SEC enforcement work, and some transactional work,
 5
 6
    too.
              You represented a particular regional
 7
         Q.
    broker/dealer?
 8
 9
         A.
              Yes, I did.
              Which one was that?
10
         Q.
11
      / A.
            Underwood Newhouse.
              Where are they located?
         Q.
12
              The principal office is in Houston, Texas.
13
        Α.
              What kind of work did you do for Underwood
14
        Q.
15
   Newhouse?
             MR. COHEN: Just a second. If there is a
16
17
    confidentiality problem here describe this only in
    the broadest of generalities, if you can even do
18
19
    that. I don't know whether you can or not.
20
              It didn't relate to enforcement work, it
21
    was all transactional.
22
              As I said, all the work was transactional,
    and it was essentially counsel to them in their
23
   capacity as financial advisor to issuers.
24
25
              Do you recall the names of any of the
         Q.
```

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```
municipal issuers as to whom Underwood Newhouse was
  1
     financial advisor?
  2
 3
         A.
              No. They were essentially utility
 4
    districts in the Southwest.
 5
         Q.
              And those utility districts were involved
 6
    in the public offering of municipal securities?
 7
              That's right.
         Α.
 8
              Prior to the time that you began
 9
    representing Underwood Newhouse were you generally
    familiar with the role of a financial advisor in a
10
11
    municipal offering of securities?
12
         Α.
              Yes.
13
              And during your representation of
    Underwood Newhouse I take it you became more
14
15
    familiar with that role?
16
         Α.
              Yes.
17
              Could you describe for us as a general
    matter the role of a financial advisor in a typical
18
    municipal securities offering, public offering?
19
20
              I guess with some generality here because
   of your use of the word "typical" I would say that
21
   the financial advisor would be a -- it's a market,
22
   the financial advisors are market professionals who
23
   understand the concepts involved in raising money
24
```

through the financial markets, and they advise the

municipal issuers on the steps that have to be taken in order to raise money, and the process for raising that money. They are including guidance with respect to timing of an offering, pricing of an offering, disclosure that is necessary in the marketplace. I think that's it generally.

- Are you familiar with the differences between a municipal bond offering sold through competitive bids and a municipal bond offering which is sold through a negotiating process with a syndicate of underwriters?
 - Α. Yes.

1

2

3

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- Do you have an understanding of the role of the underwriters, respective role of the underwriters in each of those processes?
 - Yes. A.
- Please describe for us your understanding of the role of an underwriter in a competitive bid municipal bond offering?
- In a competitive bid typically you will have competing syndicates that will bid on the bond offering.

The underwriters in the winning syndicate will be charged with the usual duties of an underwriter in connection with the sale of municipal

bonds, and that would be to purchase the bonds, typically conduct the level of due diligence that's appropriate, and resell the bonds to the investors.

Q. I'm not sure what you mean by the level of

- Q. I'm not sure what you mean by the level of due diligence which is appropriate. Maybe you can help me with that.
- A. Well, in my view underwriters should perform due diligence in connection with an offering. I think that's the expectation of the marketplace.

However, a due diligence investigation is not mandatory. The failure to conduct a due diligence investigation doesn't result in any kind of a violation, so that's why I say conduct the level that's appropriate. It's really the call of the underwriter, if they want to conduct due diligence they can. I think it's appropriate they can. In some transactions little or any due diligence is done. Little or none would be a better way to put it.

- Q. Again we are talking about competitive bid offerings?
- A. Yes, in the context of competitive -- that was your question.
- Q. Right. In a competitive bid offering do I understand correctly that the syndicate -- that a

particular syndicate bidding for the bonds might or might not get the bonds?

A. That's right.

- Q. Would your understanding be that the due diligence, whatever due diligence is to be conducted would be conducted before or after the bid was made?
 - A. It depends. It can be done before.
- Q. And at that time they would be conducting due diligence on an offering which they might not ever get?
- A. That's right, unless they have sort of a history of being in the syndicates, they have some familiarity with the projects and whatnot, so it's really sort of an update of something they have done before.

In addition I have seen transactions where the due diligence is essentially performed by the financial advisor, and the underwriters then adopt that diligence, if you will.

- Q. Is your understanding of the due diligence that an underwriting firm would perform in a municipal offering different for a negotiated sale of municipal bonds?
 - A. It doesn't have to be.
 - Q. As a matter of industry --

- A. As a matter of practice it is, yes, it's typically different.
- Q. And how does it differ as a matter of practice?
- A. In negotiated transactions it's generally more detailed, the investigative process is more detailed.
 - Q. Why is that?
- A. Well, the underwriters will say it's because of the constraints of time, and time isn't available in connection with the competitive bid transactions.
- Q. What time constraints are there on the underwriters in a competitive bid situation?
 - A. Often they don't get involved in the transaction until they submit a bid and once the bid is accepted, boom, off they are, they have purchased the bonds and they go to market.
- Q. Whereas in a negotiated sale would they be generally involved in more of the planning and drafting stages of the offering?
 - A. Absolutely.
- Q. Now, you mentioned just a couple of minutes ago in some cases the financial advisor would conduct the due diligence and that would be

essentially adopted or borrowed, I forget the word
you used, by the underwriters?

A. Yes.

- Q. Were you referring then to a competitive situation or a negotiated situation, or does that happen in both?
- A. I was referring to a competitive situation. It was my experience in the competitive transactions that we did with Underwood Newhouse that was the way we did it. In other words, I did the due diligence as counsel to the financial advisor.
- Q. Would it be fair to say that in a competitive situation, competitive bid municipal bond situation given the industry practices and the time constraints that the responsibilities of a financial advisor are greater than they are in a negotiated offering?
- A. I'm sorry, would you do that again, give me the question again.
- Q. Let me restate the question and make it more clear.

Let me start in a more elementary level.

Do municipal issuers generally have financial advisors in both competitive and negotiated sales?

A. Sometimes they do, sometimes they don't.

1 I wouldn't generalize. 2 Do they typically have financial advisors 3 in competitive sales? 4 A. Yes. 5 And in negotiated sales they might or might not? 6 7 A. That's right. В Would it be fair to say that the due 9 diligence work typically undertaken by the senior 10 managers in a negotiated sale is generally done by the financial advisor on a competitive sale? 11 12 Your question is is that generally the 13 case? 14 Q. Right. 15 In my experience that was the case but I 16 can't say generally. I don't know. 17 Would it be fair to say that the 18 disclosure responsibilities of a financial advisor 19 are heightened in your judgment by the lack of a 20 negotiated sale underwriting syndicate? 21 MR. STENGEL: Can I hear the question back, 22 please? 23 THE WITNESS: Try that question on me

again or just read it back.

24

(Record read as requested.)

2

THE WITNESS: Read the last part again.

3

Let me restate the question. It's not

4

very clear. 5 The question, Mr. Timmeny, is whether in a

competitive sale of municipal bonds the due 6

7

diligence work that would ordinarily be performed by

В

the underwriters in a negotiated sale is performed

9

instead principally by the financial advisor?

10

That could be the case. Α.

11

Is that generally the case in the industry?

12

In the sense that the financial advisor

13

would probably displace the underwriter in the

14

drafting process of the Official Statement, and in that context I would expect that the financial

15 16

advisor would perform a level of due diligence with

17

respect to the drafting process and the disclosures

18

in the Official Statement, so in general I'd say the

And in that situation would the financial

19

answer to your question would be yes.

20

advisor as a general matter endeavor to assure

21 22

himself that the Official Statement was fair and

23

accurate?

24

Well, I mean you can't say what every Α. financial advisor would do, but we would be well

advised to do that. I mean I would advise them to do that if they were could.

- Q. Is it your understanding in industry practice that financial advisors as a general matter attempt to assure themselves that the disclosures in the Official Statement are fair and accurate?
 - A. I think so.
- Q. Are you familiar with the work that Blyth Eastman did in connection with the offerings of Supply System 4-5 bonds?
 - A. Yes.

- Q. Is it your understanding that they in serving as financial advisor to the Supply System on those offerings were attempting to assure themselves that the Official Statements were fair and accurate?
 - A. Yes, based on what I reviewed.
- Q. Do you have any opinion at this time as to whether or not they performed satisfactorily in that function?
- A. I don't think I have been asked to give an opinion on that score, but if you want me to I will say that yes, I think they did perform satisfactorily in that function.
- Q. Is there anything you've seen in the record for which you would fault Blyth Eastman in

this case?

- A. No.
- Q. What's your understanding of the role of bond counsel in a competitive bid municipal bond offering in which an opinion of bond counsel is appended to the Official Statement?
- A. The role of the bond counsel in a competitive bid transaction is to issue an opinion with respect to the validity of the bonds, and also typically with respect to taxation.
- Q. In this case, Mr. Timmeny, as I'm sure you are well aware, there is also an opinion with respect to the validity or enforceability of some of the underlying obligations, underlying contracts.

 Would that also be a part of bond counsel's role in some municipal offerings?
 - A. It could be, could be.
- Q. I take it you've seen it occur in circumstances other than WPPSS 4-5?
- A. Yes. Counsel can opine on some of the underlying contracts or whatnot, uh-huh.
- O. What's your understanding of the role that bond counsel has with regard to the rest of the Official Statement, that is the Official Statement excluding his own opinion?

A. It's hard to generalize, but it really depends on the nature of the transaction. In some transactions bond counsel will be involved in the drafting process, drafting the Official Statement and the like, and they will sort of step out somewhat from the restrictions that are sort of self-imposed by some bond counsel with respect to the transaction.

Some bond counsel will limit their activities to issuing the bond opinion; others are more deeply involved in the transaction in a broader sense. It varies from transaction to transaction.

- Q. Does it basically vary from bond counsel firm to bond counsel firm?
- A. Yeah, and it's varied from time to time, too. I would say that as the enforcement activity at the SEC heated up I think there was sort of a reaction on the part of bond counsel who began to see a lot of qualifications and what-not or caveats with respect to the role of counsel in a transaction.

The counsel were generally saying their work would be limited to issuing the opinion and no more, whereas say pre-'74 or '75 counsel might have been the driving force, bond counsel might have been the driving force in the transaction taking

responsibility for preparing the offering document and rendering an opinion and whatever.

- Q. Do you have an understanding of what role wood Dawson played in the offerings of Supply System 4-5 bonds?
 - A. Yes.

- Q. And what is your understanding?
- A. They issued the bond opinion, they issued an opinion with respect to the participants agreement, validity and enforceability, and they were members of the finance group that I think played a great key role in the disclosure process.
- Q. As members of the finance group is it your understanding that they were involved in writing or reviewing Official Statements?
 - A. Yes.
- Q. And in that capacity would it be your understanding that they would have attempted to assure themselves that the disclosures contained in the Official Statement were fair and accurate?
 - A. Yes, that's my understanding.
- Q. Have you come across anything in the record of this case which suggests to you that bond counsel in this case should be faulted in any fashion for their work?

```
Α.
              No.
 1
              You are aware, I take it, that the law
 2
    firm of Houghton Cluck Coughlin & Riley served as
 3
    what is called special counsel in this case?
 4
         Α.
              Yes.
 5
              Is special counsel a term that has any
 6
         Q.
    general meaning in the context of a municipal
 7
 8
    securities offering?
 9
              Like local bond counsel. I wouldn't say
         Α.
    there is any general meaning. It can vary from
10
11
    transaction to transaction. Typically it's somebody
    brought in on the opinion at the local level.
12
              Is that your understanding of the role
13
    that Houghton Cluck had in this case?
14
15
         A.
              Yes, generally.
              Have you come across anything in the
16
17
    record of this case which suggests to you that
18
    Houghton Cluck should be faulted in any fashion for
19
    its work?
20
         A.
              No.
21
              You are aware that there were syndicates
22
    of underwriters who purchased Supply System 4-5
23
    bonds at competitive sales?
```

25

Α.

Q.

Generally.

What is your understanding of the role

```
that those underwriters had in the disclosure

process in connection with Supply System 4-5 bonds,

if any?

A. My understanding is that after the bid

process was completed there were what I would call

due diligence meetings for the benefit of the
```

- 7 winning syndicate. That may not be the term that's 8 been used by the underwriters in the case, but there
- 9 were some sort of informational sessions with
- 10 respect to the Official Statement and the disclosure
- 11 process.
- Q. This would have occurred after the bids
 were submitted and the winning syndicate was chosen?
- 14 A. Yes, that's my understanding.
- Q. Is it your understanding that that was a meeting between the winning syndicate and the issuer, financial advisor, bond counsel and others involved in the offering process?
- 19 A. Yes.
- 20 Q. Is it your understanding that that meeting 21 was open to the public or it was private?
- 22 A. I think it was open to the public.
- 23 Q. Pardon me?
- A. I think it was open to the public.
- Q. Was it announced someplace, publicized?

- A. That I don't know; that I don't know.
- Q. Do you recall what your source of information is for this point?

б

A. It was the testimony of Steven Buck.

MR. SIMON: Mr. Stengel, we have two or three different lists of materials that Mr. Timmeny has reviewed in connection with his work here. Is that complete or is there either another list on the way or another set of documents that he has reviewed recently which are not yet in any of our lists?

MR. STENGEL: I believe that is essentially complete. Let me confer with Mr. Cohen for a moment and make sure.

(Discussion off the record.)

MR. STENGEL: That list is current and complete.

MR. COHEN: We updated it as of last week.

MR. SIMON: We will mark those a little later in the day and we will have a record on that.

Q. I take it, Mr. Timmeny, that the views you are expressing about any issue in this case, rather than industry practice or your background but about what Blyth did or Wood Dawson did, come from your review of briefs, other filings, depositions, exhibits which have been provided you by defense

1 counsel in this case? 2 That's correct. Α. 3 Might they also come from conversations 4 you have had with defense counsel in this case 5 independent of your review of any documentation? 6 A. Well, only in the sense that in reviewing 7 certain documentation I might ask for additional documentation to follow up and say I've looked at 9 something and say I'd like to see something else and 10 I would explain to them why I would want to see something else. In that connection occasionally 11 12 defense counsel would suggest, "Yes, there is information along those lines, it's such and such 13 14 and such and such and we will get it for you." 15 MR. COHEN: When you get to a logical 16 break point let's take a couple minutes. MR. SIMON: This is as good as any. 17 18 (Recess.) 19 BY MR. SIMON:

Q. Mr. Timmeny, we were going through the cast of characters on the Supply System bond offerings. The next one I'd like to direct your attention to is R. W. Beck. Do you recall that they served as consulting engineer for the 4-5 bond offerings?

20

21

22

23

24

```
Yes, I do.
 1
         Α.
              Is consulting engineer a role which is
 2
    commonly a part of a municipal bond offering?
 3
              It is in a revenue bond offering.
 4
              So it's a concept you are familiar with?
 5
              Yes.
 6
         Α.
 7
              Or a role you are familiar with?
         Q.
              Yes, uh-huh.
 8
         A.
 9
              Would you describe for us what function
    the consulting engineer ordinarily performs in a
10
11
    municipal revenue bond offering?
              Essentially they produce a feasibility
12
         A.
13
    report.
14
              And have you looked at the R. W. Beck
         Q.
    opinion letters that are attached to the 14 Official
15
16
    Statements for offerings of 4-5 bonds in this case?
17
              Yes, I have.
         A.
18
              Is that what you would call a feasibility
19
    report or feasibility study?
20
         Α.
              Yes.
21
              Is it your understanding that the report
22
    of R. W. Beck attached to the 4-5 Official
23
    Statements was intended to convey to the market that
24
    in R. W. Beck's opinion the projects were
25
    economically feasible?
```

A. 1 Yes. 2 Is there anything you've come across in 3 your review of the record of this case which would cause you to fault the work of R. W. Beck in any fashion? 5 6 Α. No. 7 Are you aware that United and Ebasco 8 Engineering firms were involved in the 4-5 offerings in the role of architects/engineers? 10 Α. Yes. 11 What is your understanding of the role of an architectural/engineering firm which signs an 12 opinion letter appended to an Official Statement for 13 14 an offering of municipal revenue bonds? 15 They are basically opining that the 16 construction schedule and costs and the like are within reason, appropriate, and that the engineering 17 18 design is workable. 19 From your review of the record in this 20 case do you have any basis to fault the work of United or Ebasco in connection with Projects 4 and 5? 21 22 A. No. 23 Now, you referred earlier to the finance

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group for Projects 4 and 5, do you recall using that

24

25

term?

```
Α.
              Yes.
 1
              And you would include in that group Wood
 2
 3
    Dawson?
         Ά.
              Yes.
 4
              Houghton Cluck?
 5
         ٥.
         A.
              Yes.
 6
 7
         Q.
              Beck?
 8
         A.
              Yes.
              Blyth Eastman?
 9
         Q.
10
         A.
              Yes.
11
              The Supply System itself?
         Q.
              Yes.
         Α.
12
13
         Q.
              Anyone else?
14
         Α.
              No.
15
              And in your understanding of the factual
16
    circumstances here was that the group that was
17
    principally involved in the drafting and editing of
    the Official Statements for Projects 4 and 5?
18
19
         Α.
              That's correct.
20
              What is your understanding of the role
21
    which Beck performed separate and apart from the
22
    issuance of its own opinion letter attached to the
23
    Official Statement, if any?
24
              Other than as we have mentioned as a
25
    member of the finance group, I don't know of any
```

1 other role.

7.

- Q. As a member of the finance group what would their role be?
- A. I think that they were part of a team that was put together to work on the disclosure in connection with the offerings.
- Q. Do you have a view as to whether their role as a member of that team would be greater or lesser than the role of other team members?
- A. That's hard to say. Based on the materials I've reviewed I've seen frequent references to the participation of the R. W. Beck representative on the finance group. It's hard for me to determine whether the role was less significant than the role of others.
- Q. I believe when we started this description of the roles of various professionals and others in the municipal finance world we had identified your responsibilities at Bracewell & Patterson. Could you tell me what caused you to leave the SEC and to join Bracewell?
- A. Well, it was a confluence of a couple of things.

First, I had been at the SEC for 14 years by 1979, and I felt there was only one position left

on the staff that I could aspire to, and that was the, actually there were several but one of them was the director of the division, and Mr. Sporkin held that position. And I thought that it would be difficult for me to spend the next 20 or 25 years of my career as the deputy director of that division.

The then chairman was kind enough to offer me some post as regional administrator in various regions but it wasn't economically feasible to take those jobs. For example I could have been regional administrator of California but there wasn't any way I could move to California from Northern Virginia and live on a government salary because of housing costs and so forth.

So I felt that my career at the commission was pretty much ended, deadended, although it was an exciting place to be, not in the sense of lack of professional interest or anything, but in terms of ability to advance.

There also came on the scene in about 1978 something called the Ethics in Government Act, it was a revolving door provision that was put in place. Initially the agencies which would determine or designate the persons within the agency that would be subject to the revolving door provisions, the SEC

initially determined that I was not subject to it as a deputy director of the division, but when that was reviewed by the Justice Department the justice changed the designation and told me that I would be subject to it, and they gave me something like 60 or 90 days grace before I would be actually subject to the statute.

And I thought at that time that a one-year prohibition against appearing before the agency would make it difficult for me to seek private employment, so I decided to leave the agency then rather than become subject to the revolving door provision.

And also some personal considerations in my leaving, essentially one to see if I could make enough to money the school tuition for my kids.

That was a very significant factor in the process.

- Q. What caused you to leave Bracewell and move on to your next position which I guess we have not yet identified.
- A. Well, I left Bracewell & Patterson to go with Kutak, Rock and Huie, that is the Washington office of a Nebraska law firm. There it was a two-fold -- obviously more than one reason, but the two principal reasons were that I was really

enjoying the municipal work that I was doing and I wanted to do more of it, and the Kutak firm did principally municipal work. That was pretty much the entire professional diet of that law firm at the time.

And I was friendly with Mr. Kutak, the senior partner in the firm. I had discussed going with him prior to the time that I had gone to Bracewell & Patterson, and I essentially thought that because of my professional interest in the bond business that I had made a mistake in going into the Bracewell firm because while I was drawing bond business, so to speak, on my own, the firm itself had no significant bond business other than what I produced.

so I decided to go with the Kutak firm essentially for a change in professional diet, and it also came at a time when the Bracewell firm experienced a severe downturn in its Washington business because of the deregulation in the energy field and the practice in the Washington office of that firm except for me was largely an energy practice. So I felt that the office was somewhat -- it was not the best platform from which to develop a practice. Therefore I left and went with the Kutak

```
firm.
 1
              What year did you start at Kutak?
         Q.
 2
         Α.
              In 1981.
 3
              And what was your position when you
 4
         Q.
 5
    started there?
              I was a partner in the Washington office.
 6
         A.
              How long were you there?
 7
         Q.
              Until the end of 1983.
         A.
 8
              Describe for us generally your work at
 9
         0.
    Kutak.
10
              Well, as I mentioned to you the firm
11
    primarily was engaged in the municipal bond field,
12
13
    either as bond counsel or as underwriters' counsel,
    and my work in the firm was divided between work as
14
15
    underwriters' counsel on various bond transactions
16
    and SEC enforcement work.
17
         Q.
              And those two categories would cover the
18
    bulk of your work at the Kutak firm?
19
         Α.
              Generally.
20
              When you served as underwriters' counsel
21
    could you describe for us the underwriters and/or
22
    the issuers that you worked for and with?
23
              That's pretty hard. There was a steady
         A.
   diet over this, I guess two and a half year period,
24
   but the firm I think, we did a lot of work for E. F.
25
```

Hutton.

There was -- we did work for regional underwriters such as J. C. Bradford and Underwood Newhouse.

I think we did work for Kidder Peabody. And there were other major underwriters that I'm sure the firm did work for, I just can't remember all of them.

My role was sort of an in-house guru on disclosure stuff and all sorts of transactions came before me and half the time I didn't even know who was involved and who the underwriters were.

- Q. You were sort of a counselor to your --
- A. To the firm.
- Q. -- to your partners at the firm as to special issues or unique matters that came up in their --
- A. Generally tough disclosure questions, they pulled me in and had me look at the transaction and work with them on the transactions. I did a lot of due diligence on transactions for them.

For example, I recall one situation where no one in the firm had ever done due diligence on a GO, so they asked me to do it, sort of set a standard because I had had the experience in the New

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York City investigation. Those were the kinds of assignments that I had.
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- Q. Were there particular issuers or particular types of municipal bonds which comprised a large chunk of the offerings you were involved in at Kutak?
- A. I think you could say that the issuers were, in many cases they were industrial development authorities. But as time went on they also did GO work, too.

I think they did a lot of power issues, too, if I'm not mistaken, but they were done out of Omaha and I wasn't involved in them for the most part.

- Q. And Industrial Development Authority, I guess you better give us a definition of that for the record.
- A. Well, it can vary, but basically that's an entity that's empowered by a state to issue bonds in order to advance, you know, to advance industrial development within the state, and but it got to be such a broad category over the years and the bonds were being issued through industrial bond authorities for all kinds of purposes. And I mentioned to you earlier I worked on a very

substantial power issue for the Industrial 1 Development Authority of Alexandria. They were a 2 conduit issuer on behalf of the County of Arlington 3 and the City of Alexandria who issued -- for 4 5 whatever reason didn't have the direct authority to issue the bonds so the bonds were issued through the 6 Industrial Development Authority, and I think that 7 was typically the case in many states. The 8 Industrial Development Authority would be issuing 9 bonds for all kinds of purposes within the state, 10 although now it's very limited because of tax 11 12 concerns.

- Q. Did you work on any bond offerings for nuclear power projects during your time at Kutak or at Bracewell?
 - A. No.

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- Q. Did you work on any power bonds of any kind at either of those firms?
 - A. No.
- Q. Did you work with public utility districts or rural cooperatives on any offering you worked on at Bracewell or Kutak?
 - A. Public utility districts, yes.
- Q. Describe for us the work you did with public utility districts.

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A. Well, as I said, I was the counsel to the financial advisor to the public utility districts

while at Bracewell & Patterson. Most of the offerings that I worked on were public utility district offerings.
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- Q. And what was the -- they were revenue bonds. I take it?
 - A. Yes, in a sense.

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- Q. What kinds of projects were they?
- 10 A. They were pretty much water and sewer,
 11 things of that sort.
 - Q. Why did you leave the Kutak firm?
 - A. Essentially to join Boothe Prichard & Dudley. I was approached by a friend of mine who said that Boothe Prichard & Dudley was looking for someone with my capabilities, and it came at a time where I was delighted to leave the Kutak firm, essentially because of, I would call it internal politics in the firm.
 - Q. Did Boothe Prichard & Dudley have a municipal bond practice at that time?
 - A. Yes, some. I wouldn't call it extensive, but they had a municipal bond practice.
 - Q. And you joined Boothe Prichard in what year?

January 1984. Α. 1 And --2 ٥. By this time I was looking for a law firm 3 with peace and quiet as opposed to worrying about my 4 5 professional diet. Do I understand that Boothe Prichard merged into McGuire Woods & Battle? 7 That's right, that was in February 1987. 8 And so you have been with Boothe Prichard 9 10 or its merger successor since January 1984? That's correct. 11 Α. 12 You have had no other positions, temporary 13 positions or appointments in that time? 14 A. No. 15 You were a partner in the Boothe Prichard 16 firm when you joined it, is that correct? 17 A. That's right. 18 ο. Describe for us the nature of your 19 practice at Boothe Prichard when you began there for 20 the first year or two you were there. 21 Well, initially by this time I was 22 carrying around a fairly heavy portfolio of SEC 23 enforcement work, and that continued to grow at

Boothe Prichard & Dudley. Also, as I mentioned, the

firm had something of a municipal practice and I

24

worked with the lawyers in the firm who did that work.

As I mentioned earlier we represented certain authorities, principally the Industrial Development Authority of Alexandria, and they were issuing bonds frequently, although my role was pretty much limited to working on two waste energy issues, two power issues that came out in, it was late '84 and again in '85.

And I also -- I was doing some transactional work with what I would call a local as opposed to a national focus in northern Virginia, that sort of thing, whereas my enforcement practice was national.

- Q. Just for the record an enforcement, SEC enforcement practice as you referred to it, is the counseling and the defense of entities who are threatened with charges by the SEC?
- A. Yes, and SEC investigations or SEC proceedings, sometimes grand juries.
- Q. And I take it that work that you've done in all the firms you've been in has not been limited to the municipal area?
- A. No, no, it's been broader than the municipal area.

- Q. Principally in other areas?
- A. In fact, principally in other areas, the only investigation I participated in in the municipal area is the one I mentioned to you where I represented bond counsel for a period there of a couple of years. I guess after I went with Boothe Prichard & Dudley, or during -- I guess I started that work as I was leaving Boothe Prichard & Dudley and I continued to represent this client through the SEC vehicles after I went with Boothe Prichard & Dudley.
- Q. So other than that one matter your SEC enforcement practice has been basically focused on equity securities?
- A. Yeah. It's just a broad practice, broker/dealer defense work, some issuer work and individuals, you know, who are employed by broker/dealers and issuers, cases, all kinds of cases, accounting cases, I represent accountants, lawyers, whatever.
- Q. In your private practice have you ever represented a plaintiff in a securities action?
 - A. One comes to mind.
 - Q. Tell us about that.
- 25 A. It was an old firm client of Boothe

```
1
    Prichard & Dudley, had been a firm client for many
 2
    years, had a problem with a major warehouse, and I
 3
    brought the problem to the attention of the
    warehouse and worked out a settlement for the client.
 5
         Q.
              Without filing suit?
         Α.
              Without filing suit-
 6
 7
              You have not represented classes of
 8
    stockholders or bondholders suing issuers and others
    affiliated with the issuers, I take it?
 9
10
              Not as a plaintiffs' lawyer, no.
         A.
11
              When were you first contacted to work on
         Q.
12
    this matter?
13
              In the summer of 1987.
14
              Prior to that time had you heard of the
15
    Washington Public Power Supply System?
16
         A.
              Yes, I had.
17
              Do you recall when you first heard of the
         Q.
    Washington Public Power Supply System?
18
19
              No, I don't. I just recall reading news
         Α.
    accounts of the, you know, relating to the public
20
21
    power system.
22
              I take it prior to the summer of 1987 you
         Q.
   had no professional involvement with or in
23
   connection with the Supply System, is that correct?
24
```

Yes, that's correct. The only reason I'm

25

A.

hesitating, I did a lot of -- over the years I did a lot of, as I mentioned before, continuing legal education seminars, and a lot of them are in the bond area. And I think I probably had come across some reference to the Washington Public Power System case, I heard it mentioned anyway, in those seminars or what-not.

- Q. So you heard it mentioned. Is it possible that you had also used the Supply System and its troubles as an example or an illustration at some point in making your own presentation at a CLE program?
 - A. It's not possible. I did not.
- Q. You did not?
 - A. I know I did not.
- Q. Do you retain a file of the materials that you generate for CLE programs?
- A. Yes, pretty much; notes, the kind of either notes that I take while there or notes that I use in making presentations.
 - Q. What about the kind of --
 - A. Booklets?
- Q. Booklets, photostated materials, whatever, that are often handed out at CLE programs?
 - A. I have some. I tend to give that to the

```
firm library or whatever.
1
              I was referring specifically to ones that
 2
   you would generate. Have you generated those from
 3
   time to time in your role as a speaker at one of
   these programs?
5
              Sure. You mean outlines and stuff like
6
7
    that?
              Papers.
8
         Q.
9
         Α.
              Uh-huh.
              You keep those in the file?
10
         Q.
              I'm not too religious about it. I could
11
         Α.
   be more organized on that score.
12
              A lot of us could.
13
         Q.
14
              Do you recall any CLE or other similar
    educational program on which you've appeared in
15
16
    which you addressed the subject of disclosure
17
    obligations regarding municipal bonds?
18
         A.
              Do I recall any in which I did?
19
         Q.
              Oh, yes.
20
         A.
              Yes, quite a few, yes.
21
              MR. COHEN: Len, if you wait until after
22
    lunch you may be able to shorten up your examination.
    Some of those are listed in his curriculum vitae.
23
24
              MR. SIMON: Okay. I'll hold the issue
25
    until then.
```

```
Have you published any articles, law
 1
         Q.
    review or otherwise, ABA journal, anything like that,
 2
    regarding securities?
 3
        Α.
              Yes.
 4
 5
             MR. SIMON: Are they listed on the resume
 6
    as well.
 7
              MR. COHEN: Some things like that are.
              MR. SIMON: I think I'll hold on that
 8
 9
   until after lunch as well.
10
         Q.
              Who contacted you in the summer of 1987
11
    regarding this case?
              John McGrath.
12
         A.
13
              Did you first talk to him by telephone or
14
    in person?
15
         A. By telephone.
16
         Q.
              What did he tell you?
17
              He told me that his firm was involved in
         A.
18
    the Supply System litigation, and that my name had
19
    been mentioned to them as a possible expert witness
20
    in connection with disclosure issues.
21
        Q.
            Did he tell you who all mentioned your
22
    name?
23
              I think he said John Peterson had
24
    mentioned it, that John Peterson of the Municipal
   Finance Officers Association, or whatever they call
25
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1
    it now, I think they call it the government -- I
    don't know what the name of it is now, the name has
 2
    been changed -- the Government Finance Officers
 3
    Association or something.
 5
              Did Mr. McGrath describe to you the nature
 6
    of the work he wanted you to do?
 7
         Α.
              No.
 8
         Q.
              What happened next?
 9
              Mr. McGrath asked me to go to dinner with
         Α.
10
    Mr. Stengel, with Ken Kieffer and with Mr. McGrath.
11
              When and where did that take place?
         Q.
12
              That was in the summer of '87, and it was
    in Washington, in Georgetown, I think it was at the
13
    Georgetown Club.
14
15
              Did you learn at that dinner meeting what
16
    the nature of your, at least proposed role at that
17
    time was to be?
18
         Α.
             Not really.
19
              What did you learn at that dinner meeting,
20
    if anything?
21
         A.
              I didn't learn a lot.
22
         Q.
              I hope you had a good dinner.
23
              We had a nice dinner, we had a nice dinner.
         A.
    I recall Mr. Kieffer is a big Hoyas fan, I don't
24
   know if you know the Hoyas, that is the Georgetown
25
```

-<u>!</u>

basketball team, and I am sort of a Hoya fan, too.

MR. COHEN: He is going to bronze this

3 portion of the transcript.

- A. We talked about the upcoming picks that
 John Thompson would get for Georgetown and so on.
 But more to the point, they asked me to describe my
 background in the securities business, and I went
 through my background pretty much as we have here
 this morning, that I worked for the SEC, and I hit
 the lecture circuit very hard over the years in
 terms of the municipal bond disclosure issues, that
 I had written a little bit, and that I had done work
 in private practice as we have described. So I went
 through that sort of a description for the fellows
 at the dinner. And that was pretty much it.
- Q. They didn't describe to you what they wanted you to do at that point?
 - A. No.
 - Q. What happened next?
- A. Shortly thereafter Mr. Stengel sent me a copy of the complaint that had been filed in the action, and an OS, and I think a retainer agreement. And the purpose of the retainer agreement really didn't tell me what I was supposed to do, but the point was I was going to get paid for reviewing this

```
material and going on to the next step.
 1
             You got a complaint. Do you recall
    whether you got a class action complaint or a
 3
    Chemical Bank complaint or both?
             It was a class action complaint.
 5
         A.
              And you got one OS?
         Q.
 6
 7
         A.
              One OS.
              Do you recall which offering it was for?
 8
              I don't. I think it was one of the later
 9
         A.
   ones, like a --
10
11
         Q.
              I take it it was an offering of the 4-5
12
    bonds?
              It was a 4-5 offering, oh, yes, but one of
13
14
    the later 4-5 offerings, too. That's my
15
    recollection. It wasn't a '77 offering, it was, I'm
16
    going to say it was a 1980C, D, whatever, or
17
    something like that.
18
         Q.
              And you got a retainer letter?
19
              And a retainer letter.
20
              Did you sign the retainer and then become
         Q.
21
    retained by these defendants at or about that time?
22
              I don't think I signed it. I think it
23
    just said, "You are hereby retained at an hourly
24
    rate of" thus and so, you know, $175 an hour. We
25
   had talked about an hourly rate at dinner, as a
```

A

matter of fact, I think that was one thing that had come up.

And then the materials came in and I reviewed the materials.

- Q. Have you employed any of your partners or associates at McGuire Woods to assist you on this retention?
- A. No. I'm almost certain that I haven't, but in fact I know I haven't employed any partners on the retention, but I did notice on one of the bills that were presented to you somebody said conversation with Timmeny, so there must have been somebody else in there that had a conversation with me. It may have been an associate that I might have asked to pull something together for me, go get some materials or whatever.
- Q. But the work, I take it, is principally or almost exclusively yours?
 - A. It is exclusively mine.
- Q. When you got the retainer letter from Mr. Stengel what was your understanding as to which parties in the lawsuit were retaining people?
- A. It was specified in the letter. It was the Supply System and some of the -- one of the utility groups.

- Q. The utility group that Mr. Kieffer represents?
 - A. Exactly.

- Q. At that time did you understand that you were also retained by a separate utility group called in this case the Snohomish group represented by the law firm of Pillsbury Madison & Sutro?
 - A. No, that's not my understanding.
- Q. Did a time come later when you understood that the parties retaining you had been broadened to include the Pillsbury clients?
- A. It might have been. I don't know. We will get to it, but the next meeting I had was with a broader group of attorneys and some of them may have joined in retaining me for the purposes of representing -- not representing, but appearing as an expert for their clients, but I don't know whether they did or they didn't.
- Q. What's your current understanding of who you are retained by in this case?
- A. The clients represented by Mr. Cohen and Mr. Stengel.
- Q. Let's go forward to the next meeting, then.
 Let's go one step at a time. I take it you read the
 complaint?

- 2
- 3
- 5
- 6
- 7
- 9
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- 11
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- 14
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- 16
- 17
- 19
- 20
- 21
- 22
- 23
- 24
- 25

- A. I read the complaint and I read the OS very carefully.
- Q. Okay. Did you at that time undertake any additional work, research, background, what have you, before the next meeting?
- I might have read something. I have a pretty extensive file on municipal matters. rat pack in terms of files, and I might have poked through my own files and pulled up some stuff, general stuff, very generic stuff, maybe some old notes I had from conferences or what-not, you know. I know at conferences I had attended we had talked about power issues, and I used to participate in debates with other lawyers on these panels about disclosure, various and sundry things. And I remember coming across some notes that I had in some municipal bond PLI conference, looking at stuff like that as background. But it wouldn't be -- I can't even tell you what it would be at this point. just sort of poked around generally but pretty much just read the disclosure document and the complaint.
 - Q. And what happened next?
- A. We went to -- I was invited to come to

 Seattle to meet with counsel for various parties to

 discuss my potential retainer, I guess by other

parties in connection with the litigation as an expert.

- Q. When was that? If referring to these bills will help, that's fine. I'm not trying to make it a memory game.
- A. It was in the early fall of 1987, I think, late summer, early fall.
 - Q. How long were you in Seattle on that trip?
- A. Just a day, overnight. I came in, I would say on a Thursday, got here about noon, went to a meeting. At the conclusion of the meeting I went to dinner, went to the hotel, went to bed, got up the next morning and went back to Washington.
 - Q. Who did you meet with?
- A. I met with Mr. Cohen and his partner Mr. Malanca. Their partner Mr. Kieffer, a lawyer named, I think it was Stellman Keehnel, a lawyer named Stone, I think, Robert Stone, and two other lawyers whose names escape me who were in the room at that time. I just don't know who they were. They were representing -- they represented some clients in the litigation. They were not with Mr. Malanca's firm and they were not with, I think Mr. Keehnel or Mr. Stone -- Stewart, not Stone. I'm saying Stone, it was Robert Stewart.

Q. Do you recall whether anybody from Pillsbury Madison & Sutro was there?

- A. I don't. I don't think there was anyone there from Pillsbury Madison & Sutro.
- Q. I take it you have never met with or -- let me strike the question.

You do not understand that you are retained by any of the professional defendants in this case, is that correct?

- A. I am not retained by any of the professional defendants in the case.
- Q. And you have not met with counsel for any of the professional defendants in this case in connection with this case, is that true?
- A. To my knowledge I haven't. Maybe one of those two people who were sitting in the room that day represented professional defendants. I don't think they did. I think they represented utility groups or some city or something.
 - Q. What was discussed at that meeting?
- A. I was asked to give my curriculum vitae, I went over my resume. I did that. And then I was questioned about my understanding of the, I guess the case in general, you know, what had I gleaned from reading the complaint and reading the OS, what

did I think about various theories of liability that were contained in the complaint, what did I think about the -- how did I view the role of the various participants in the disclosure process. I think that was about it.

- Q. What views did you express on the theories of liability in the complaint at that meeting?
- A. I talked very generally about things like the elements of 10(b)5, I talked about aiding and abetting; I talked about control person liability, but it really -- I didn't really relate it to specifics in the case. I mean, it was just sort of my view that 10(b)5 had a scienter element and I viewed scienter as being such and such, and aiding and abetting consisted of, and then laid out the elements of aiding and abetting and so forth and so on. It was sort of a general description.

I think that people were sort of listening and poking around on my understanding of the securities laws.

- Q. I take it you were discussing at that point the law more than the application of that law to the facts of this case, is that a fair statement?
- A. More or less, yes, I think that's right. It really was. I think you can characterize it as

```
my view of where the law was in terms of scienter, I
1
    think that would be a better way to put it.
3
              MR. COHEN: Off the record.
              (Discussion off the record.)
4
5
              (Recess.)
6
   BY MR. SIMON:
7
         Q. Mr. Timmeny, at the fall 1987 meeting in
    Seattle were you given further materials and/or
8
    further work to do at that time?
9
         A.
              I don't think so. I think the -- no.
10
11
   Following the meeting to the point that I've
   described it there was some discussion about the
12
   structure of the Supply System. I remember two of
    the participants made the point that they were
14
15
   formerly in the teaching profession either as law
16
   professors or some other end of the teaching
17
   profession. They went up and used an easel and drew
   charts and went through various and sundry
18
19
   descriptions of the power system and so forth and a
20
    number of issues and that kind of thing. Other than
21
   that I didn't come away with anything in the way of
    additional information.
22
23
              Were you told at or after that meeting
24
    that you were now retained by a larger group of
25
   defendants?
```

```
A. After that meeting the only thing I recall
about retainer, the only other development was Mr.

Malanca said -- he didn't -- he said he didn't -- he
didn't much care what the other parties were going
to do, that I would be retained by his clients as an
expert, and it remained to be seen what the other
people were going to do.

O. Have you discussed at any time with any of
```

- Q. Have you discussed at any time with any of these defendants the potential for conflicts among them in connection with your testimony?
- A. That was discussed in my presence at the meeting.
 - Q. What was said about that?

 MR. COHEN: Just hold on for a second.

 (Discussion off the record.)
- MR. COHEN: You are talking about this meeting?

MR. SIMON: So far.

A. I just remember there was some discussion about possibly differing interests, even among the defendant group at that meeting, and that my testimony might or might not be useful, I guess is a better way -- good way to put it, to some of the defendants, that they may not have thought that they wanted to use me as an expert.

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-
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Was it discussed at that meeting -- let me
 1
         Q.
 2
    start the question again.
 3
              Was there any resolution of the conflict
    issue at that meeting?
 4
              I remember what it was now. I remember.
 5
         Α.
    I made a big point about reliance in the meeting.
 6
 7
    And I made a point about the, what I thought was the
    practice in the industry and what would be
 8
 9
    appropriate in the context of this case, and that
    was that the officials of the issuer would
10
    appropriately rely on the advice of what I call
11
12
    market professionals with respect to disclosure
13
    issues. And that led to a discussion about
    conflicts and a discussion about whether or not
14
15
    certain party defendants would want me to testify
16
    because something I might say about reliance might
17
    be to one's advantage and another one's disadvantage.
18
         Q.
              Do you recall who raised that issue?
19
         A.
              I believe it was Mr. Keehnel.
20
              What did he say about the subject?
         Q.
21
         Α.
              I may be wrong on this. I think he
    represented the City of Seattle.
22
23
         Q.
              That's correct.
24
              And I just think that he expressed some
25
    possible disagreement with the approach that I had
```

outlined in terms of reliance.

1

2

3

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5

6

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9

10

- Q. Was the issue of possible conflicts resolved at that meeting, for example by way of an agreement that the defendants in the meeting would waive any conflict among them as to your testimony?
 - A. Not to my knowledge.
 - Q. Do you have an understanding of what --
- A. We are using "conflict" in a different sense, I think, you and I. We better define what you mean by conflict or else we are going to have a horrible record.
- Q. By conflict I mean a situation in which
 you are retained as an expert witness by more than
 one party in this case, which is the case, is that
 correct?
- 16 A. Uh-huh.
- 17 Q. You are now retained by more than one 18 party?
- 19 A. That's right, that's right.
- 20 Q. And where the interests of those parties
 21 might diverge in the future causing you to be in a
 22 loose sense placed between the two parties.
- A. In a loose sense, I guess -- I don't think
 it approached that stage. I think it was more a
 matter of strategy that they were discussing, what

they thought would be an appropriate use of testimony from someone like myself in terms of the strategy that would best benefit their client.

- Q. Let me give you a --
- A. The conflict issue came up later. There was a specific conflict issue, but --
- Q. Let me give you a specific example on this first point, the strategic issue so that we are sure we are communicating.

The question I was trying to get at would be, for example, if between now and the time you testified at trial Mr. Stengel determined that it was in the interests of his client to ask you to opine on a particular issue and Mr. Cohen determined that it was not in the interests of his client to ask you to opine on that issue, the question I was starting with, at least, was whether there was some resolution at the meeting to your knowledge --

- A. Of a potential conflict along those lines?
- Q. Of what would happen in a potential conflict along those lines, whether you had a principal client who would call the shots or whether you would withdraw or what you would do in the event of a conflict?
 - A. There was no resolution of along those

l lines.

Q. Has there been a resolution of that issue along those lines?

MR. COHEN: Hold on. Slow down just a little. Some of these areas that may be asking for the mental impressions of the counsel for the groups that you are presently retained by, I may want to instruct you not to answer.

- A. Not to my knowledge.
- Q. Do you have a personal understanding of what your obligations would be if a disagreement of the nature I just described arose among counsel for the different parties you are now retained by?
- A. It wouldn't really be my personal obligation. I have been retained by parties to the litigation and they would present my testimony or they wouldn't present my testimony. I don't think I have to make a call with respect to a conflict, not in this sense.
 - Q. Do you understand that you have a principal client among the people who retained you or not?
- A. No, no. I have been retained by two parties and all the dealings and communications that I have had have been joint with the parties. I have

had an occasional isolated phone call with one or the other, but it was just send some information or whatever.

- Q. If you perceived a divergence of interests between Mr. Stengel's client and Mr. Cohen's clients would that be something that would cause you concern with regard to your retention in this case?
- A. I've never approached the retention on that basis. I've just approached it on the basis of calling it as I see it, and they have to decide whether they want to use my testimony.
- Q. Now, you testified a few minutes ago that you had, I believe you used the word made a big point of reliance at this Seattle meeting in the fall of 1987.
 - A. Yes.

- Q. Tell me as best you recall what you said on the subject of reliance?
- A. I said that it appeared to me, this is as best I recall the conversation, that having reviewed the complaint that the Supply System was assisted by what I would call market professionals in the disclosure process, and that it would be proper for, and I suspect that what had happened was that the Supply System officials who were less familiar with

the disclosure process than would be these market professionals, would have relied on the market professionals for advice with respect to disclosure, and that in fact the market professionals would have made the final call with respect to disclosure issues.

If that were the case I said I thought that that reliance would absolve in my mind the Supply System officials from any allegation that they had acted improperly in connection with the disclosure issues.

- Q. When you referred in that answer to Supply System officials were you referring to people like Mr. Perko and Mr. Buck and the Supply System itself in this case?
- A. At that time I didn't know who Mr. Perko and who Mr. Buck were, at least I don't think I did, but yes.
- Q. Were you referring also to either the members or the participants as those terms are used in this case?
 - A. Yes, uh-huh.
- Q. So your opinion would be the same as to the members or the participants relying upon professionals?

```
1
         Α.
              Yes.
 2
         Q.
              And by "professionals" I take it you were
 3
    referring to Blyth, Beck, Wood Dawson?
 4
         A.
              That's correct.
              Houghton Cluck?
 5
         Q.
 6
         A.
              That's correct, those four particularly.
 7
              And at that time I guess you had not
 8
    reviewed the record in the case at all, is that
    correct, just one OS and a complaint?
10
         A.
              And a complaint, that's right.
11
         Q.
              Would it be fair to say that you were
12
    expressing your views of what the law was or what
13
    industry practice was or --
14
         Α.
             Yes.
15
              -- speculating on what the facts would
    have been in this case?
16
17
              Basically law and industry practice and
         Α.
18
    what I expected to find, you know, upon reviewing
    the evidence in the case; in other words, I said
19
20
    that what I expected to find would be that the
21
    Supply System officials when putting together an
22
    Official Statement would have relied heavily on the
23
    disclosure expertise of the market professionals in
```

determining what should or should not be disclosed.

It was my experience that that's the way things

24

worked.

- "disclosure issues" or what should or should not have been disclosed on several occasions in the deposition. I take it when you use those terms you are referring generally to a situation in which there is a particular fact or circumstance which is arguably required to be disclosed and persons or entities discuss whether the disclosure is required, is that correct?
- A. Yeah. I'm referring to situations where -circumstances arise -- where in every transaction
 where matters are discussed that might or might not
 be disclosed.
- Q. And in those situations it is your opinion that market professionals often express views on the disclosure issue which are followed by the issuer?
 - A. That's correct.
- Q. I take it that line of testimony does not rely, or does not reach a situation in which there are facts regarding the project or regarding the issuer which are not brought to the attention of the market professionals by the issuer?
 - A. That would be correct.
 - Q. That's a different situation?

A: Yes.

- Q. In that situation the obligation -- well, in that situation the issuer would not be relying upon the market professionals to discover facts about the issuer, is that correct?
- A. I would put it a little differently. I'm not talking about discovering facts about the issuer. I think what you are driving at is basically, as I would put it, is that if the issuer were aware of facts that were not disclosed to the market professionals then the issuer could not state that they had relied on the assistance of the market professionals in determining whether or not to make disclosure.
- Q. And that's a true statement, the statement you just made, you are not just stating what I was driving at but you are stating that as a correct statement of industry practice as you understand it?
- A. Yeah, I think that would be in general, that's a statement with respect to industry practice.

 I'm not applying it to this case, I want to be clear.
- Q. Right, we are talking in generalities at this point.
 - A. Right, uh-huh.
 - Q. Do you recall any other comments you made

at the fall 1987 meeting regarding the issue of reliance?

A. No. I don't.

- Q. Do you recall any other comments you made at the fall 1987 meeting regarding any issue in connection with this case?
 - A. No. I don't.
- Q. Now, you mentioned scienter back when we started discussing this area. Do you recall saying anything specific about scienter that we have not put on the record this morning?
- A. It was either at this meeting or maybe in a subsequent meeting with Mr. Stengel and Mr. Cohen, but I think it was at this meeting, that I might have -- I said something along the lines of scienter being an element in a 10(b)5 violation, and that scienter clearly had been defined as an intent to defraud or in some circumstances recklessness. But I thought that given the identity of the players here with respect to the Supply System that it would be probably unlikely that anyone would be able to produce evidence that these people intended to defraud anyone. As I was interpreting the concept of scienter.
 - Q. What was the basis for that judgment at

that time?

A. Just what I expected to find in terms of what I would call the absence of a profit motive or something of that sort.

I recall saying something, you know, along the lines of -- that scienter is an element in a 10(b)5 case and scienter requires an attempt to defraud, and I don't see how anyone would -- you wouldn't expect to find that the officials of a, something like the Supply System would have set out to defraud the public in connection with the issuance of bonds, unlike many cases that I am involved in where the officials of an issuer might have a profit motive and would seek to -- seek personal gain as a result of their activities.

- Q. I guess the statement you are making would generally apply to issuers of municipal bonds, architect/engineer?
- A. It varies. It depends on the kind of issuer you are talking about.
- Q. Give me an example of an issuer of municipal bonds who would have a profit motive.
- A. You might have a person who is an official of a utility district who is for all intents and purposes a promoter of the development of the

an official of the district, and the activities of the, you know, through the issuance of the bonds would promote the scheme or what-not on the part of the developer to go out and issue bonds and so forth and so on, where his personal interests would be advanced.

- Q. His personal financial interests would be advanced?
- A. Yes. Yes, I can give you an example of that.

I recall there was a case in Tennessee that we worked on one time when I was at the SEC where a developer had himself, or a relative elected an official of a district, and they went ahead and issued bonds to develop the utilities within the district, and they used the proceeds of the bonds to start a pizza parlor for his son-in-law or something of that sort.

I mean, I can think of instances where you can find officials of utility districts or what-not who may have advanced issues, municipal issues for their own personal profit, but not in a case like this of the Supply System.

Q. And in your view that would tend to

```
1
   absolve the Supply System of liability in this case?
 2
         A. It would be something that would be
 3
   considered in determining whether or not to satisfy
4
   the elements of 10(b)5.
5
         Q.
              Would the same reasoning apply in your
 6
   view to the members and the participants?
 7
         A.
              Yes.
8
              Did you understand that the members and
 9
   participants in this case were entitles who very
10
   much wanted these projects to be built?
11
              I don't know if I adopt your
         A.
12
   characterization as a very much wanted one of the
13
    entities. I think they supported the projects and
14
   they wouldn't have signed the participants
   agreements if they weren't in favor of them.
15
16
         Q.
              Did you understand that the --
              I didn't understand there to be any
17
18
   opportunity for any personal gain on anyone's part.
19
         Q.
              How about institutional gain?
20
             You have to define that.
21
             Do you understand that, for example, a
         Q.
22
   commissioner of the Snohomish County Public Utility
23
   District might feel very strongly that these
24
   projects ought to be built, or ought to be continued
```

if they were half built?

A. Well, you are defining that as institutional gain?

Q. Right, institutional benefit.

MR. COHEN: One commissioner's personal viewpoint? Are you sure you've got this going right?

- Q. Go ahead. You can answer the question if you understand it.
- A. You have got to restate it. Counsel didn't help me any with his comment.
 - Q. That part I understand completely.
 - A. Try it again.
- whether the same kind of motive or circumstance which you are discussing in terms of potential personal gain might not also be applicable to institutional gain, institutional benefit, institutional goals in whether a Snohomish County PUD commissioner might not feel strongly that Projects 4 and 5 should be started or should be continued when they are half finished, might not want the power from the projects very much and might not therefore be in the same position or a similar position to the hypothetical parties or the specific parties in Tennessee you are discussing who had a motive of some kind for shading the truth?

```
I really -- there is a negative in there
 1
         Α.
    that lost me. Do you want to try and restate it
 2
    again?
 3
· 4
               Isn't it the case that a public utility
         Q.
    district commissioner desiring to have these
 5
 6
    projects built or completed and to obtain the power
 7
    from the projects --
 8
         A.
               In general, some commissioner in general.
               Some commissioner in general, might not
 9
         ٥.
    have the same kind or similar kind of motive for --
10
               You said might he not have an
11
12
    institutional motive, the benefit of the institution
    or the benefit of his constituents?
13
14
         Q.
               Right.
15
               And then would attempt to perpetrate a
    fraud in order to benefit his constituency?
16
17
         ٥.
               Right.
18
               It's within the realm of possibility, I
         A.
19
    suppose.
20
         Q.
               You find it highly unlikely?
21
          A.
               I would think that would be highly
22
    unlikely.
23
         Q.
              Why?
24
         A.
               I just, I think that would run contra to
25
    the grain of the public service aspect of the people
```

1 that you are talking about. I think these are 2 people who are charged with looking after the common 3 wheel, seeing to it that there is sufficient power or what-not within their districts. I find it highly unlikely that some sort of institutional benefit or reputation or something would cause them 6 to seek to fob off, you know, a disclosure document 8 to the public that wasn't adequate in order to advance this institutional benefit. I mean it could 9 happen, I mean, it's possible, but I just think it would be very unlikely.

5

7

10

11

12

13

14

15

16

17

18

19

20

21

22

- Q. We wouldn't need the securities laws to apply to municipal issuers at all if the principle you were espousing was 100 percent true, isn't that the case?
- A. I think that's true. There have been instances of the need for the application of securities laws to issuers, but as I mentioned to you, I thought that that was pretty much in the context of municipal issuers where there was also a private element such as the case in the utility districts that I mentioned to you where a developer might also be a utility district official.
- 24 Is it your testimony that you think that's 25 what Congress had in mind exclusively in 1975 when

1 it amended the acts? 2 Well, if you recall when Congress amended 3 the acts in 1975, they amended the '34 Act, there was no -- as a result there was no application of specific disclosure provisions to issuers. 5 6 were specifically exempted from any sort of 7 disclosure regulation. 8 There was a provision in the '34 Act 9 amendments called the Tower Amendment that 10 specifically indicated that the -- no disclosure 11 burdens were to be put on issuers in connection with 12 this legislation. 13 MR. SIMON: Leslie, could you reread the 14 question? 15 (Record read as requested.) 16 I answered the question. 17 Well, Mr. Timmeny, with all due respect I 18 think your answer is an interesting piece of 19 information but has little to do with the question. 20 Let me try it again and see if I can focus it a 21 little bit. 22 The question was whether this particular 23 phenomena you were describing where a municipal 24 issuer might have some impact on people's personal

pocketbooks was what Congress had in mind when it

```
amended the act in 1975 to broaden its coverage
2
   relating to municipal securities. Can you answer
3
   that question?
4
        A.
             No. I don't think Congress had that in
5
   mind at all.
6
             Congress more generally was broadening the
 7
   coverage of the 1934 Act with regard to municipal
8
   securities?
9
        A.
             With respect to municipal securities
   dealers.
10
11
        Q.
             Only?
12
         Α.
              Only.
13
              MR. COHEN: Excuse me. I don't know how
   much further you are going to carry this out, but he
14
15
   is not here to give you an expose and treatise on
   the Congressional enactments. We haven't offered
16
17
   him to give an opinion on whether the 1934 Act
18
    applies to this or that.
19
              MR. SIMON: I understand that.
                                              But he is
   expressing views about the coverage of the act and
20
   his understanding of the act and I think I am
21
    entitled to probe his understanding. He was there
22
23
   when the acts were amended.
              MR. COHEN: I know, and I'm willing to let
24
25
   you go a little further.
```

```
1
              MR. SIMON: Fine, then let's just go.
 2
              Is it your view, Mr. Timmeny, that
 3
    municipal issuers are immunized from liability under
 4
    the '34 Act unless a profit motive of some kind can
 5
    be shown?
 6
         A.
              No, I didn't say that.
 7
              Tell me how your view differs from that
         Q.
 8
    statement?
 9
              I said that I thought it would be most
    unlikely that one would establish a scienter element
10
11
    in the context of a lawsuit involving a 10(b)5
12
    violation against a municipal issuer because I
13
    thought that it would be difficult to establish any
14
    kind of a profit motive or an intent to defraud on
15
    the part of an official of a municipal issuer.
16
              But the only way we could determine
         Q.
17
    whether that is established in this case would be to
18
    review all the evidence gathered by the parties, is
19
    that correct?
20
              That would be a factual determination.
         A.
21
              For the jury?
         Q.
22
         Α.
              For the jury.
23
              And you have not attempted to review the
24
    entirety of the record and make that determination
25
    for yourself, I take it?
```

В

- A. I have reviewed the record in part and have some view. I have not seen any indication of what I would call a personal profit motive or an intent to defraud as I defined it on the part of the Supply System officials.
 - Q. Are you defining an intent to defraud as including a personal profit motive?
- A. No, no. That's one element of it. That could be an element of it. That could be.
 - Q. Not a necessary one?
- A. No, not a necessary element.
 - Q. You would agree with me, I take it, that if a, again a PUD county, county PUD official who sat on the Supply System board caused the Supply System to intentionally misstate a fact or allowed an Official Statement to be issued with a fact which he knew to be false, that would be a violation of the act irrespective of whether he or his utility profited by that misstatement?
 - A. That could be, that could be. You really get into an analysis of what is required to establish scienter. Mere knowledge of a nondisclosure isn't always sufficient to establish scienter. I mean, I think there are, in certain circumstances it would have to go beyond that and it

```
would have to be a knowledge of a nondisclosure
 1
    coupled with an intent to advance -- an intent to
 2
    defraud to advance some sort of improper conduct.
 3
    So I think a person could have knowledge of a
 4
 5
    nondisclosure and still have good faith, still have
 6
    an intent to do what was correct and not an intent
 7
    to defraud.
 8
             He could have a knowledge of a material
         Q.
 9
    nondisclosure in an Official Statement for a
10
    municipal bond issue?
11
         A.
             Uh-huh, yes.
12
         Q.
              And still not be acting with scienter?
13
              That's right.
         Α.
14
              What more --
         Q.
15
              MR. COHEN: Let's pick up after lunch.
              MR. SIMON: Let's finish this line.
16
    will take a minute.
17
              What more would he need?
18
         ٥.
              MR. COHEN: No. let's break at noon.
19
              He is on East Coast time. Earlier on a
20
    break. He said, "We are not eating in the 12:00
21
    o'clock?" I am not going to let him go and this is
22
    a line of questioning that will last longer.
23
              MR. SIMON: It will last one or two
24
    questions. The witness is having no trouble. I
25
```

```
1
    would like to learn from him what he thinks is
 2
    needed in addition to establish for proof of
    scienter.
 3
 4
              MR. COHEN:
                          That sounds to me like more
 5
    than one or two questions.
 6
              MR. SIMON: It is a question that is on
 7
    the record. I would like an answer.
 8
              THE WITNESS: I lost it.
 9
              MR. SIMON: Would you read the question
10
    back, Leslie?
11
              MR. COHEN: You answer this question then
    we will take a break, if you can answer it.
12
13
              (Record read as requested.)
14
              The question I intended to ask there is
15
    what more would be need?
16
              I would say a knowledge and an awareness
17
    that the nondisclosure was being -- the fact not
18
    disclosed was being withheld in order to prevent
    disclosure of that fact, for example, to see to it
19
20
    that the bonds were sold when otherwise they
21
    couldn't be sold. It would have to be some sort of
22
    an awareness that this nondisclosure would result in
23
    a -- that the disclosure of the fact in question
24
    would result in a cratering of the deal or something
25
    of that sort.
```

```
Q. How about if it would result in a
 1
 2
    different price?
 3
         A. That could be a factor.
              MR. SIMON: Let's go to lunch.
 4
 5
              (Lunch recess at 12:05 p.m.)
 6
 7
 8
 9
10
11
12
13
14
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